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## United Nations Environment Programme

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Intergovernmental Negotiating Committee for an International Legally Binding Instrument for the Application of the Prior Informed Consent Procedure for Certain Hazardous Chemicals and Pesticides in International Trade Eleventh Session Geneva, 18 September 2004 Item 5 (b) (iii) of the provisional agenda<sup>\*</sup>

Implementation of the interim prior informed consent procedure: inclusion of chemicals: chrysotile asbestos

# Inclusion of the chemical chrysotile asbestos and adoption of the draft decision guidance document

#### Note by the secretariat

#### Introduction

1. In paragraph 8 of its resolution on interim arrangements,<sup>1</sup> the Conference of Plenipotentiaries decided that the Intergovernmental Negotiating Committee would decide, between the date on which the Convention was opened for signature and the date of its entry into force, on the inclusion of any additional chemicals under the interim prior informed consent procedure in accordance with the provisions of articles 5, 6, 7 and 22 of the Convention.

2. Paragraph 5, subparagraph (a), of article 22 provides that amendments to Annex III of the Convention must be proposed and adopted according to the procedure laid down in articles 5 to 9 and paragraph 2 of article 21. Under paragraph 2 of article 21, amendments to the Convention must be adopted at a meeting of the Conference of the Parties and the text of any proposed amendment must be communicated to the Parties by the secretariat at least six months before the meeting at which it is proposed for adoption.

3. At its third session, the Interim Chemical Review Committee reviewed three notifications of final regulatory action from three PIC regions to ban or severely restrict the chemicals amosite, actinolite, anthophyllite and tremolite (amphibole forms of asbestos), and two notifications of final regulatory action

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<sup>\*</sup> UNEP/FAO/PIC/INC.11/1.

<sup>&</sup>lt;sup>1</sup> Final Act of the Conference of Plenipotentiaries on the Convention on the Prior Informed Consent Procedure for Certain Hazardous Chemicals and Pesticides in International Trade, Rotterdam, Netherlands, 10-11 September 1998 (UNEP/FAO/PIC/CONF/5), annex I, resolution 1. K0470287 120304

from two PIC regions to ban or severely restrict the chemical chrysotile (serpentine form of asbestos) and, taking into account the criteria set forth in Annex II of the Convention, concluded that the requirements of that Annex had been met. Accordingly, the Interim Chemical Review Committee recommended to the Intergovernmental Negotiating Committee that amosite, actinolite, anthophyllite, tremolite and chrysotile should become subject to the interim prior informed consent procedure,<sup>2</sup> noting that the Interim Chemical Review Committee would develop a draft decision guidance document and forward it to the Intergovernmental Negotiating Committee in accordance with article 7 of the Convention. It was noted that crocidolite was already included in the interim prior informed consent procedure.

4. At its fourth session, the Interim Chemical Review Committee finalized the draft decision guidance document and decided to forward it and the recommendation for inclusion of the chemicals amosite, actinolite, anthophyllite, tremolite and chrysotile in the interim prior informed consent procedure to the Intergovernmental Negotiating Committee.<sup>3</sup>

5. The text of the recommendation of the Interim Chemical Review Committee for the inclusion of all forms of asbestos and a rationale for the inclusion of all forms of asbestos based on the criteria in Annex II of the Convention are reproduced as annex I to the present note.

6. At its tenth session, held from 17 to 21 November 2003, the Intergovernmental Negotiating Committee decided (in decision INC-10/3) to include the chemicals amosite, actinolite, anthophyllite and tremolite in the interim prior informed consent procedure. A decision on the inclusion of chrysotile was deferred. Accordingly, the draft decision guidance document was amended to remove the chapter on chrysotile asbestos. This chapter, reformatted as a separate decision guidance document on chrysotile asbestos, is attached as annex II to the present note.

7. In accordance with decision INC-7/6, which sets out the process for drafting decision guidance documents, and in line with the time frame specified in paragraph 2 of article 21, the secretariat circulated the present note to all Parties and observers on 15 March 2004.

#### Suggested action by the Committee

8. The Committee may wish to make chrysotile asbestos subject to the interim prior informed consent procedure as defined in paragraph 2 of the resolution on interim arrangements and to approve the draft decision guidance document on chrysotile asbestos.

 <sup>&</sup>lt;sup>2</sup> UNEP/FAO/PIC/ICRC.3/19 (UNEP/FAO/PIC/INC.9/6, annex), para.70 and annex III.
 <sup>3</sup> UNEP/FAO/PIC/ICRC.4/18, paras. 78, 81.

#### Annex I

#### Asbestos

#### The Interim Chemical Review Committee,

<u>Noting</u> that at its third session it had reviewed the notifications of final regulatory actions by Australia, the European Community and Chile on asbestos and, taking into account the requirements set forth in Annex II of the Rotterdam Convention on the Prior Informed Consent Procedure for Certain Hazardous Chemicals and Pesticides in International Trade, and had come to the conclusion that the requirements of that Annex had been met,

<u>Recalling</u> that, in line with paragraph 6 of Article 5 of the Convention, at its third session it had accordingly decided to recommend to the Intergovernmental Negotiating Committee that five additional forms of asbestos (actinolite, anthophyllite, amosite, tremolite and chrysotile) should become subject to the interim prior informed consent procedure and noting (Annex III of its report of its third session UNEP/FAO/PIC/ICRC.3/19) that it was to develop a draft decision guidance document and forward it to the Intergovernmental Negotiating Committee in accordance with Article 7 of the Convention,

<u>Recalling</u> also that, in accordance with the operational procedures for the Interim Chemical Review Committee, set forth in decision INC-7/6 of the Intergovernmental Negotiating Committee on the process for drafting decision guidance documents, it had established a task group to draft a decision guidance document on asbestos and that that task group, upon fulfilling the requirements of the operational procedures and in accordance with paragraph 1 of Article 7 of the Convention, had developed a draft decision guidance document on asbestos (UNEP/FAO/PIC/ICRC.4/11) and had submitted it to the Committee at its fourth session for further action

<u>Noting</u> that the draft decision guidance document was based on the information specified in Annex I of the Convention, as required by paragraph 1 of Article 7 of the Convention,

<u>Recalling</u> that in accordance with step 7 of the process for drafting decision guidance documents, final documentation forwarded by the Secretariat to all Parties and observers in advance of Intergovernmental Negotiating Committee sessions must include a draft decision guidance document, a recommendation by the Interim Chemical Review Committee for inclusion in the prior informed consent procedure, a summary of the deliberations of the Interim Chemical Review Committee including a rationale for inclusion based on the criteria listed in Annex II to the Convention, and a tabular summary of comments received by the Secretariat and how they had been addressed,

Adopts the following recommendation to the Intergovernmental Negotiating Committee:

<u>Recommendation ICRC-4/1:</u> Inclusion of five forms of asbestos in the interim prior informed consent procedure

The Interim Chemical Review Committee

<u>Recommends</u>, in line with paragraph 6 of Article 5 of the Convention, that the Intergovernmental Negotiating Committee should make the following subject to the interim prior informed consent procedure:

<u>Chemical</u>	Relevant CAS Number(s)	Category
Actinolite	77536–66–4	Industrial
Anthophyllite	77536–67–5	Industrial
Amosite	12172-73-5	Industrial
Tremolite	77536–68–6	Industrial
Chrysotile	12001-29-5/132207-32-0	Industrial

<u>Notes</u> that the draft decision guidance document also covers crocidolite and will replace the existing decision guidance document for that chemical, when adopted by the Committee;

<u>Forwards</u>, in line with paragraph 2 of Article 7 of the Convention, this recommendation, together with the draft decision guidance document on asbestos, to the Intergovernmental Negotiating Committee for a decision on the inclusion of asbestos in the interim prior informed consent procedure and adoption of the draft decision guidance document.

#### Appendix I

#### Rationale for the recommendation that asbestos (amphibole forms and chrysotile) should become subject to the interim prior informed consent procedure

In reviewing the notifications of final regulatory actions from the European Community, Chile and Australia that cover amphibole forms of asbestos (crocidolite, amosite, actinolite, anthophyllite, tremolite), and the notifications from the European Community and Chile that also cover chrysotile, and considering the supporting documentation and supplementary information provided at the meeting by the notifying Parties, the Interim Chemical Review Committee was able to confirm that the regulatory actions had been taken in order to protect human health. The European Community action was based on a risk evaluation made by an independent scientific committee. Its conclusions were that all forms of asbestos were carcinogenic to humans and that there was no threshold of exposure below which asbestos did not pose carcinogenic risks. The Chilean regulatory action was taken on the basis of a review of the health effects of asbestos, the evaluation of occupational exposure and the fact that there were no thresholds for the carcinogenic effect of asbestos. The basis of the Australian regulatory actions was human health risk assessments, taken at national and state level that focused on the carcinogenicity of inhaled asbestos and conditions of exposure in that country.

The Committee established that the final regulatory actions had been taken on the basis of risk evaluations and that those evaluations had been based on a review of scientific data. The available documentation demonstrated that the data had been generated in accordance with scientifically recognized methods, that the data reviews had been performed and documented in accordance with generally recognized scientific principles and procedures, and that the final regulatory actions had been based on chemical-specific risk evaluations taking into account the conditions prevailing within the European Community, Chile and Australia respectively.

The Committee established that the final regulatory actions provided a sufficiently broad basis to merit including amphibole forms of asbestos and chrysotile in the interim PIC procedure, and that those actions had led to a significant decrease in the quantities and uses of asbestos and the risks for human health in each notifying Party. The Committee also took into account that the considerations underlying the final regulatory actions were not of limited applicability but of broader relevance and that on the basis of information from Chile and Australia, and other relevant information provided by members at the meeting, there was ongoing international trade in asbestos.

The Committee noted that intentional misuse was not relevant to this chemical and that one of the forms of asbestos, crocidolite, was already listed in Annex III to the Convention.

The Committee concluded that the notifications of final regulatory actions by the European Community, Chile and Australia in respect of amphibole forms of asbestos met the criteria set out in Annex II to the Convention and that the notifications of final regulatory action from the European Community and Chile in respect of chrysotile also met those criteria.

### Annex II

Operation of the interim Prior Informed Consent procedure for banned or severely restricted chemicals

## **Decision Guidance Document**

Chrysotile Asbestos



Secretariat for the Rotterdam Convention on the Prior Informed Consent Procedure for Certain Hazardous Chemicals and Pesticides in International Trade

#### Introduction

The objective of the Rotterdam Convention is to promote shared responsibility and cooperative efforts among Parties in the international trade of certain hazardous chemicals in order to protect human health and the environment from potential harm and to contribute to their environmentally sound use, by facilitating information exchange about their characteristics by providing for a national decision-making process on their import and export and by disseminating these decisions to Parties. The interim secretariat of the Convention is provided jointly by the United Nations Environment Programme (UNEP) and the Food and Agriculture Organization of the United Nations (FAO).

Candidate chemicals<sup>4</sup> for the Rotterdam Convention include those that have been banned or severely restricted by national regulatory actions in two or more Parties<sup>5</sup> in two different regions. Inclusion of a chemical in the Convention is based on regulatory actions taken by Parties that have addressed the risks associated with the chemical by banning or severely restricting it. Other ways might be available to control/reduce such risks. However, inclusion does not imply that all Parties to the Convention have banned or severely restricted this chemical. For each chemical included in the Rotterdam Convention, Parties are requested to make an informed decision whether they consent or not to the future import of the chemical.

In the period before the Convention enters into force the interim PIC procedure is in operation which follows the obligations of the Convention. During this period chemicals are approved for inclusion in the interim PIC procedure by the Intergovernmental Negotiating Committee (INC).

At its XXXX session, held in XXXX on XXXX the Intergovernmental Negotiating Committee adopted the decision guidance document for chrysotile asbestos with the effect that these chemicals became subject to the interim PIC procedure.

The present decision guidance document was communicated to the Designated National Authorities on [xxxx] in accordance with Articles 7 and 10 of the Rotterdam Convention.

#### **Purpose of the Decision Guidance Document**

For each chemical included in the interim PIC procedure a decision guidance document has been approved by the Intergovernmental Negotiating Committee. Decision guidance documents are sent to all Parties with a request that they provide a decision regarding future import of the chemical.

The decision guidance document is prepared by the Interim Chemical Review Committee (ICRC). The ICRC is a group of government designated experts established in line with Article 18 of the Convention, that evaluates candidate chemicals for possible inclusion in the Convention. The decision guidance document reflects the information provided by two or more Parties in support of the national regulatory actions to ban or severely restrict the chemical. It is not intended as the only source of information on a chemical nor is it updated or revised following its adoption by the Intergovernmental Negotiating Committee.

There may be additional Parties that have taken regulatory actions to ban or severely restrict the chemical as well as others that have not banned or severely restricted it. Such risk evaluations or information on alternative risk mitigation measures submitted by Parties may be found on the Rotterdam Convention web-site.

Under Article 14 of the Convention, Parties can exchange scientific, technical, economic and legal information concerning the chemicals under the scope of the Convention including toxicological,

<sup>&</sup>lt;sup>4</sup> "'Chemical' means a substance whether by itself or in a mixture or preparation and whether manufactured or obtained from nature, but does not include any living organism. It consists of the following categories: pesticide (including severely hazardous pesticide formulations) and industrial."

<sup>&</sup>lt;sup>5</sup> <sup>5</sup> "Party' means a State or regional economic integration organisation that has consented to be bound by this Convention and for which the Convention is in force."

ecotoxicological and safety information. This information may be provided directly to other Parties or through the Secretariat. Information provided to the Secretariat will be posted on the Rotterdam Convention website.

Information on the chemical may also be available from other sources.

#### Disclaimer

The use of trade names in this document is primarily intended to facilitate the correct identification of the chemical. It is not intended to imply any approval or disapproval of any particular company. As it is not possible to include all trade names presently in use, only a number of commonly used and published trade names have been included in this document.

While the information provided is believed to be accurate according to data available at the time of preparation of this Decision Guidance Document, the Food and Agriculture Organization of the United Nations (FAO) and the United Nations Environment Programme (UNEP) disclaim any responsibility for omissions or any consequences that may flow there from. Neither FAO nor UNEP shall be liable for any injury, loss, damage or prejudice of any kind that may be suffered as a result of importing or prohibiting the import of this chemical.

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ABBRE	VIATIONS WHICH MAY BE USED IN THIS DOCUMENT
(N.B. Cher	nical elements and pesticides are not included in this list)
<	less than
$\leq$	less than or equal to
<<	much less than
>	greater than
$\geq$	greater than or equal to
μg	Microgram Micrometre
μm	Micrometre
a.i.	active ingredient
ACGIH	American Conference of Governmental Industrial Hygienists
ADI	acceptable daily intake
ADP	adenosine diphosphate
ATP	adenosine triphosphate
b.p.	boiling point
bw	body weight
°C	degree Celsius (centigrade)
CA	Chemicals Association
CAF	Compressed asbestos fibre
сс	Cubic centimetre
CCPR	Codex Committee on Pesticide Residues
СНО	Chinese hamster ovary
cm	centimetre
CSTEE	E.C. Scientific Committee on Toxicity, Ecotoxicity and the Environment
D	Dust
DNA	Deoxyribose Nucleic Acid
E.C.	
E.C. $EC_{50}$	European Community Effect concentration, 50%
$EC_{50}$ $ED_{50}$	Effect dose, 50%
EEC EEC	European Economic Community
EHC	Environmental Health Criteria
ERL	Extraneous residue limit
FAO	Food and Agriculture Organization of the United Nations
a	Gram
g GL	Guideline level
GR	Granules
h	Hour
ha	Hectare
i.m.	Intramuscular
i.p.	Intraperitoneal
IARC	International Agency for Research on Cancer
$IC_{50}$	Inhibition concentration, 50%;
ILO	International Labour Organisation
IPCS	International Programme on Chemical Safety
IRPTC	International Register of Potentially Toxic Chemicals
IUPAC	International Union of Pure and Applied Chemistry
JMPR	Joint FAO/WHO Meeting on Pesticide Residues (Joint Meeting of the FAO Panel of Experts on Pesticide Residues in Food and the Environment and a WHO Expert Group on Pesticide
	Residues)
k	Kilo- (x 1000)
kg	Kilogram
Koc	Organic carbon-water partition coefficient
1	Litre
$LC_{50}$	Lethal concentration, 50%
- 50	

ABBREVIATIONS WHICH MAY BE USED IN THIS DOCUMENT				
	(N.B. Chemical elements and pesticides are not included in this list)			
LD <sub>50</sub>	Lethal dose, 50%			
LOAEL	Lowest observed adverse effect level			
LD <sub>LO</sub>	Lowest lethal dose			
LOEL	lowest observed effect level			
m	Metre			
m.p.	melting point			
mg	Milligram			
ml	Millilitre			
mPa	MilliPascal			
MRL	maximum residue limit			
MTD	maximum tolerated dose			
NCI	National Cancer Institute (United States)			
ng	Nanogram			
NIOSH	National Institute of Occupational Safety and Health (United States)			
NOAEL	no-observed-adverse-effect level			
NOEL	no-observed-effect level			
NOHSC	National Occupational Health and Safety Commission (Australia)			
NTP	National Toxicology Program			
OECD	Organisation for Economic Co-operation and Development			
OP	organophosphorus pesticide			
PCM PHI PIC Pow POP ppm	Phase contrast microscopy pre-harvest interval Prior Informed Consent octanol-water partition coefficient persistent organic pollutant parts per million (used only with reference to the concentration of a pesticide in an experimental diet. In all other contexts the terms mg/kg or mg/l are used).			
RfD	reference dose for chronic oral exposure (comparable to ADI)			
SBC	secretariat for the Basel Convention			
SC	Soluble concentrate			
SG	water soluble granules			
SL	soluble concentrate			
SMR	standardized mortality ratio			
STEL	short term exposure limit			
TADI	temporary acceptable daily intake			
TLV	threshold limit value			
TMDI	theoretical maximum daily intake			
TMRL	temporary maximum residue limit			
TWA	time weighted average			
UNEP	United Nations Environment Programme			
USEPA	United States Environmental Protection Agency			
UV	Ultraviolet			
VOC	volatile organic compound			
WHO	World Health Organization			
WP	wettable powder			
wt	Weight			

### **ASBESTOS: SERPENTINE – CHRYSOTILE**

1. Identification and	uses (see Annex 1) – Chrysothe
Common name	Chrysotile
Chemical name	Naturally occurring fibrous hydrated magnesium silicate belonging to the serpentine
	group of minerals
Other	Asbestos, Serpentine asbestos, white asbestos
names/synonyms	
CAS-No.(s)	12001–29–5
Other CAS numbers	General CAS number for asbestos: 1332-21-4
that may be used	Additional CAS number for chrysotile 132207-32-0
	2524.00 (asbestos)
Harmonized System	
Customs Code	E.C. Number – 650–013–00–6
Other numbers:	RTECS number – GC2625000
Category	Industrial
Regulated Category	Industrial
Use(s) in regulated category	Chrysotile is by far the predominant asbestos fibre consumed today (94% of the world's production) and is processed into products such as friction materials, asbestos-cement, cement pipe and sheet, gaskets and seals, paper and textiles (IPCS, 1998). European Community: chrysotile diaphragms (see below), chrysotile-containing spare parts for maintenance.
Trade names	
Formulation types	Asbestos has been used in the manufacture of a wide range of articles. Available in solid formulations for the manufacture of friction materials and gasket production.
Uses in other categories	No reported uses as a pesticide chemical.
Basic manufacturers	Naturally occurring, mined

#### 1. Identification and uses (see Annex 1) – Chrysotile

#### 2. Reasons for inclusion in the PIC procedure – Chrysotile

Chrysotile (serpentine forms of asbestos) is included in the PIC procedure as industrial chemicals. It is listed on the basis of the final regulatory actions to ban or severely restrict their uses as notified by Chile and the European Community.

#### 2.1 Final regulatory action: (see Annex 2 for details)

#### Chile

Severely restricted:

Production, importation, distribution, sale and use of construction materials containing any type of asbestos is prohibited.

Production, importation, distribution, sale and use of chrysotile and any other type of asbestos, or mixture thereof, for any item, component or product that does not constitute a construction material is prohibited, with certain specific exceptions. (No exceptions apply to crocidolite.)

**Reason:** Human Health

#### **European Community**

Banned – The placing on the market and use of all forms of asbestos, and products containing these fibres added intentionally, is prohibited, with one limited exception in the case of chrysotile.

Reason: Human Health

#### 2.2 Risk evaluation

#### Chile

A hazard evaluation was carried out based on a compilation of bibliographic sources and verification of adverse chronic effects in exposed workers in the asbestos cement industry. It was concluded that those at greatest risk are

workers who handle asbestos fibres for various uses. In Chile, this means in particular those workers who have been exposed to fibres from the manufacture of construction materials.

#### **European Community**

An independent risk assessment was undertaken. This confirmed that all forms of asbestos can cause lung cancer, mesothelioma, and asbestosis; that no threshold level of exposure could be identified below which asbestos does not pose carcinogenic risks.

3. Protective measures that have been applied concerning the chemical – Chrysotile				
3.1 Regulat	ory measures to reduce exposure			
Chile	le Protective measures were taken by prohibiting all uses of all types of asbestos for use as an input to the manufacture of construction materials.			
	All types of asbestos prohibited for use for any item, component or product that does not constitute a construction material unless excepted.			
	Any type of asbestos (except crocidolite): the use of asbestos may be authorized in the manufacture of products or components that are not construction materials so long as the interested parties can prove that there is no technically or economically feasible substitute for it.			
European Community	Protective measures were taken by prohibiting the placing on the market and use of chrysotile and of products containing these fibres added intentionally, with one specific exception for chrysotile in respect of diaphragms for existing electrolysis installations (see Annex 2 for further details).			

#### 3.2 Other measures to reduce exposure

#### **European Community**

Directive on the demolition of buildings, structures and installations containing asbestos and the removal of asbestos or materials containing asbestos therefrom (Council Directive 87/217/EEC (OJ L 85, 28.3.1987, p.40), as amended by Council Directive 91/692/EEC (OJ L 377, 31.12.1991, p.48))

Directive on disposal of construction materials (Council Directive 91/689/EEC (OJ L 377, 31.12.1991, p.20)) **General** Dust control by wetting material, use of respirators, use of full protective clothing with attention when further treating any contaminated clothing (information from crocidolite DGD).

Further guidance is provided in the ILO Convention No. 162 "Safety in the Use of Asbestos" (<u>http://www.ilo.org/ilolex/cgi-lex/convde.pl?C162</u>) which applies to all activities involving exposure of workers to asbestos in the course of work.

The ILO recommendation 172 (<u>http://www.ilo.org/ilolex/cgi-lex/convde.pl?R172</u>), contains recommendations on safety in the use of asbestos, including details on protective and preventative measures, surveillance of the working environment and workers' health, information and education measures.

More specific information on measures to reduce exposures on construction sites is provided in the International Standard Organisation (ISO) 7337 "Asbestos-reinforced cement products – Guidelines for on-site work practices."

#### **3.3 Alternatives**

It is essential that before a country considers substituting alternatives, it ensures that the use is relevant to its national needs, and the anticipated local conditions of use. The hazards of the substitute materials and the controls needed for safe use should also be evaluated.

#### Chile

It has been proved that it is feasible to replace asbestos with other fibres in manufacturing fibro-cement materials and still obtain products of similar quality. In fact, the company producing the greatest quantity of panels and sheeting for dwellings in Chile has replaced asbestos with other fibres such as cellulose. In the case of brake parts, asbestos-containing and asbestos-free brake pads and linings are in use, until the existing in use asbestos-containing brake pads and linings at the time of publication of the prohibition should be replaced.

#### **European Community**

Identified alternatives include cellulose fibres, polyvinyl alcohol (PVA) fibres and P-aramid fibres. General

Guidance on substituting alternatives to asbestos fibres is provided in IPCS Environmental Health Criteria 151 "Selected Synthetic Organic Fibres".

#### **3.4 Socio-economic effects**

#### Chile

No assessment of socio-economic effects was undertaken.

#### **European Community**

The prohibition in respect of chrysotile had to be implemented at the latest by 1<sup>st</sup> January 2005, but Member States were able to implement it as from 26.8.1999. A study into the economic implications of replacing asbestos cement products and the availability of alternatives to chrysotile concluded that about 1500 jobs would be lost in some Member States of the European Community and that there could be subsequently rather severe effects on local economics in the regions concerned. However, the impact would be softened, if a 5-year transitional period was foreseen, and through the creation of new jobs in other sectors.

#### 4. Hazards and risks to human health and/or the environment - Chrysotile

4.1 Hazard Classification		
	Carcinogenic to humans (Group 1) IARC (1987)	
IARC		
	Carc. Cat. 1	
European R45 May cause cancer		
Community	T:R48/23 Toxic: danger of serious damage to health by prolonged exposure through inhalation	
	(E.C., 2001)	
	Chrysotile is classified as "Known Human Carcinogen" (US, 2001)	
NTP		

#### **4.2 Exposure limits**

No internationally agreed exposure limits available

4.3 Packaging and labelling				
The United Nati	The United Nations Committee of Experts on the Transportation of Dangerous Goods classifies the chemical in:			
Hazard Class and Packing Group	UN number 2590 Class 9 – Miscellaneous dangerous Proper shipping name:	goods and articles WHITE ASBESTOS		
	Packaging group: Emergency Procedure Guide: Special Provision number: Packaging method:	III 9B7 168 3.8.9		
	General: Mineral fibres of varying length. Non-combustible. Inhalation of the dust of asbestos fibres is dangerous and therefore exposure to the dust should be avoided at all times. Always prevent the generation of asbestos dust. A safe level of airborne concentration of asbestos fibre may be obtained through effective packaging or unitizing. Compartments and vehicles or containers that have contained asbestos should be carefully cleaned before receiving other carg Hosing down or vacuum cleaning as appropriate, instead of sweeping will prevent the atmosph from becoming dust laden. This entry may also include talc containing tremolite and/or actinol			
International Maritime Dangerous Goods (IMDG) Code	laritime angerous oods			
Transport Emergency Card	TEC (R) –913			

#### 4.4 First aid

NOTE: The following advice was correct at the time of publication. This advice is provided for information only and is not intended to supersede any national first aid protocols.

Not acutely toxic. In case of exposure, prevent dispersion of dust. Avoid all contact. Avoid exposure of adolescents and children. There is no antidote. Seek medical advice.

#### 4.5 Waste management

Asbestos may be recovered from waste slurries. Otherwise friable waste should be wetted and containerised (sealed, double bagging) to avoid dust formation during transport and disposal. Landfilling is recommended in a supervised landfill and, waste should initially be covered with at least 15 cm of soil. For final closure of an area containing asbestos a cover of at least 1 m of compacted soil should be applied.

#### Annexes

Annex 1	Further information on the substance
Annex 2	Details on Final regulatory action
Annex 3	Address of designated national authorities
Annex 4	References

#### Introduction to Annex I

The information presented in this Annex reflects the conclusions of the notifying parties: Chile and European Community. In a general way, information provided by these parties on these hazards are synthesised and presented together, while the risk assessments, specific to the conditions prevailing in these countries, are presented separately. This information is contained in the documents referenced in the notifications in support of their final regulatory actions banning asbestos, including international reviews. The notification from Chile was first reported in the PIC Circular XV of June 2002 and the notification from the European Community in PIC Circular XIII of June 2001.

Chrysotile asbestos was included as a subject of an IPCS Environmental Health Criteria document (Asbestos and other Natural Mineral Fibres, EHC 53) published in 1986. It was also reviewed in the IPCS Environmental Health Criteria Document (Chrysotile Asbestos, EHC 203) published in 1998.

## Annex 1 – Further information – Chrysotile

1.	Physico-Chemical properties		
1.1	Identity	Chrysotile	
1.2	Formula	$Mg_3(Si_2O_5)(OH)$	
1.3	Colour and Texture	Usually white to pale green yellow, pink. Usually flexible, silky and tough	
1.4	Decomposition temperature	450–700°C	
1.5	Fusion temperature of Residual material	1500°C	
1.6	Density	$2.55 \text{ g/cm}^3$	
1.7	Resistance to acids	Undergoes fairly rapid attack	
1.8	Resistance to alkalis	Very good	
1.9	Tensile strength	$31 (10^3 \text{ kg/cm}^2)$	
2	Toxicological <b>j</b>	properties	
2.1	General	Chrysotile is the serpentine form of asbestos. Other variants of asbestos (crocidolite, amosite, actinolite, anthophyllite and tremolite) are amphibole forms.	
		There is general consensus amongst the scientific community that all types of asbestos fibres are carcinogenic (Royal Society of Canada, 1996 cited by E.C., 1997) and can cause asbestosis, lung cancer and mesothelioma when inhaled.	
		Chrysotile is classified as a known human carcinogen (IARC, 1987). Exposure poses increased risks for asbestosis, lung cancer and mesothelioma in a dose-dependent manner (IPCS, 1998). It has been shown that smoking and asbestos act in a synergistic manner, increasing the overall risk of lung cancer.	
2.2	Deposition and clearance	In 1998, the EC Scientific Committee on Toxicity, Ecotoxicity and the Environment (CSTEE) concluded that chrysotile is a proven carcinogen and there is not sufficient evidence that it acts through a non-genotoxic mechanism (CSTEE 1998). Depending largely on size and shape, deposition of inhaled asbestos fibres may occur in lung tissue. Some fibres may be removed by mucociliary clearance or macrophages while others may be retained in the lungs for extended periods. Inhalation exposure is, therefore, generally regarded as cumulative, and exposures have been expressed in terms of concentration of fibres over time or PCM fibre-	
2.3	Mode of action	years/ml. Analyses of human lungs of workers exposed to chrysotile asbestos indicate much greater retention of tremolite, an amphibole asbestos commonly associated with commercial chrysotile in small proportions, than of chrysotile. The more rapid removal of chrysotile fibres from the human lung is further supported by findings from animal studies showing that chrysotile is more rapidly cleared from the lung than are amphiboles including crocidolite and amosite (IPCS, 1998). The ability of fibres to induce fibrogenic and carcinogenic effects appears to be dependent on their individual characteristics, including dimension and durability (i.e. biopersistence in target tissues, which are determined in part by the physico- chemical properties. It is well documented from experimental studies that fibres shorter than 5 $\mu$ m are less biologically active than fibres longer than 5 $\mu$ m. However, it is still uncertain whether short fibres have any significant biological activity. Furthermore it is still uncertain as to how long a fibre needs to remain in the lung in order to induce preneoplastic effects (IPCS, 1998).	

## 1. Physico-Chemical properties

IPCS (1998) concluded that the significance of physical and chemical properties (e.g. fibre dimension, surface properties) of fibres and their biopersistence in the lung in relation to their biological and pathogenic effects needs further elucidation.

#### Results from animal studies reflect the known human health effects of asbestos. 2.4 Effects on IARC (1987) reports that chrysotile produced mesothelioma and lung carcinomas in experimental rats after inhalation and mesothelioma following intrapleural administration. animals Chrysotile induced mesothelioma in hamsters following intrapleural administration, and peritoneal mesothelioma in mice and rats following intraperitoneal administration. Results of experiments in which chrysotile was given orally to rats or hamsters have been equivocal. For most of these experiments, it is not known whether and to which extent the chrysotile was contaminated with amphiboles (IARC, 1987 cited by CSTEE, 1998). Since the publication of Environmental Health Criteria 53 (IPCS, 1986), there have been only a few studies in which possible harmful effects of the ingestion of chrysotile asbestos have been examined in experimental animals. All these studies gave negative findings.

Various experimental samples of chrysotile fibres have been shown in numerous long-term inhalation studies to cause fibrogenic and carcinogenic effects in laboratory rats. These effects include interstitial fibrosis and cancer in the lung and pleura (Wagner et al, 1984; Le Bouffant et al, 1987; Davis et al, 1986; Davis et al, 1988, Bunn et al, 1993, all cited IPCS, 1998). In most cases, there appears to be an association between fibrosis and tumours in the rat lung. Fibrogenic and carcinogenic effects have also been found in long-term animal studies using other modes of administration (e.g. intratracheal instillation and intrapleural or intraperitoneal injection) (Lemaire, 1985, 1991; Lemaire et al, 1985, 1989; Bissonnette et al 1989; Begin et al, 1987 and Sebastien et al, 1990, all cited IPCS, 1998).

Exposure/dose-response relationships for chrysotile-induced pulmonary fibrosis, lung cancer and mesothelioma have not been adequately investigated in long-term animal inhalation studies (IPCS, 1998).

In non-inhalation experiments (intrapleural and intraperitoneal injection studies), dose-response relationships for mesothelioma have been demonstrated for chrysotile fibres. However data from these studies may not be suitable for the evaluations of human risk inhalation exposure to fibres (Coffin et al, 1992; Fasske, 1988; Davis et al, 1986, all cited IPCS, 1998).

Overall, the available toxicological data provide clear evidence that chrysotile fibres can cause fibrogenic and carcinogenic hazard to humans even though the mechanisms by which chrysotile and other fibres cause fibrogenic and carcinogenic effects are not completely understood. The data however, are not adequate for providing quantitative estimates of the risk to humans. This is due to inadequate exposure-response data from inhalation studies, and there are uncertainties concerning the sensitivities of the animal studies predicting human risk (IPCS, 1998).

Carcinogenic effects have not been reported in several oral carcinogenicity studies (IPCS, 1998).

Chrysotile can cause asbestosis, lung cancer and mesothelioma in a dose-dependent manner (IPCS, 1998).

2.5.1 Asbestosis Asbestosis Asbestosis was the first asbestos-related lung disease to be recognised. It is defined as diffuse interstitial fibrosis of the lungs resulting from exposure to asbestos dust. It is this scarring of the lungs which reduces their elasticity and function resulting in breathlessness. It can appear and progress many years after the termination of exposure.

2.5

Effects on humans

Studies of workers exposed to chrysotile in different sectors have broadly demonstrated exposure-response or exposure-effect relationships for chrysotile-induced asbestosis, in so far as increasing levels of exposure have produced

17

		increases in the incidence and severity of disease. However, there are difficulties in defining this relationship, due to factors such as uncertainties in diagnosis and the possibility of disease progression on cessation of exposure (IPCS, 1998).
2.5.2	Lung cancer	In addition, some variation in risk estimates is evident among the available studies. The reasons for the variations are not entirely clear, but may relate to uncertainties in exposure estimates, airborne fibre size distributions in the various industry sectors and statistical models. Asbestotic changes are common following prolonged exposures to 5 to 20 fibres/ml (IPCS, 1998). The first reports (Gloyne, 1935; Lynch & Smith, 1935, both cited by IPCS, 1986), suggesting that asbestos might be related to lung cancer occurrence were followed by approximately 60 case reports over the next 20 years. The first epidemiological confirmation of this association was published by Doll (1955, cited by IPCS 1986). Since then, over 30 cohort studies (on various forms of asbestos) have been carried out in industrial populations in several countries. The majority, but not all, have shown an excess lung cancer risk (IPCS 1986).
		Combined exposure to asbestos and cigarette smoke synergistically increases the risk of lung cancer (IPCS, 1986). Type of industrial process may affect the incidence of lung cancer, with some studies suggesting the effect is greater for textile workers. The variations may be related to the state and physical treatment of the asbestos in different situations, the dust clouds thus containing asbestos fibres of different physical dimensions (IPCS, 1986).
		For chrysotile the overall relative risks for lung cancer are generally not elevated in the studies of workers in asbestos-cement production and in some of the cohorts of asbestos-cement production workers. The exposure-response relationship between chrysotile and lung cancer risk appears to be 10-30 times higher in studies of textile workers than in studies of workers in mining and milling industries. The relative risks of lung cancer in the textile manufacturing sector in relation to estimated cumulative exposure are, therefore, some 10-30 times greater than those observed in chrysotile mining. The reasons for this variation in risk are not clear, so several hypotheses, including variations in fibre size distribution, have been proposed (IPCS, 1998).
2.5.3	Mesothelioma	Pulmonary mesothelioma is a primary malignant tumour of the mesothelial surfaces, generally affecting the pleura and less commonly the peritoneum. Mesothelioma has been associated with occupational exposure to various types and mixtures of asbestos (including talc containing asbestos), although occupational exposures have not been identified in all cases. The long latency required for mesothelioma to develop after asbestos exposure has been documented in a number of publications. An increasing proportion of cases have been seen with increasing duration of exposure (IARC, 1987).
		Available information suggests that the capacity to cause mesothelioma is substantially less for chrysotile than for amphiboles (especially crocidolite) (IPCS, 1986). There is evidence that fibrous tremolite causes mesothelioma in humans. Since commercial chrysotile may contain fibrous tremolite, it has been hypothesized that the latter may contribute to the induction of mesothelioma in some populations exposed primarily to chrysotile. The extent to which the observed excesses of mesothelioma might be attributed to the fibrous tremolite content has not been
2.5.4	Other malignant diseases	resolved (IPCS, 1998). The epidemiological evidence that chrysotile exposure is associated with an increased risk for cancer sites other than the lung or pleura is inconclusive. There is limited information on this issue for chrysotile per se, although there is some inconsistent evidence for an associated between asbestos exposure (all forms) and laryngeal, kidney and gastrointestinal tract cancers. A significant excess of stomach cancer has been observed in a study of Quebec chrysotile miners and millers, but possible confounding by diet, infections or other risk factors has not been addressed (IPCS, 1998). In predominantly "chrysotile"-exposed cohorts of workers, there is no consistent evidence of excess mortality from stomach or colorectal cancer.

2.6 Fibrosis in many animal species, and bronchial and pleural carcinomas in the rat, Summary of have been observed following inhalation of chrysotile. In these studies there were mammalian no consistent increases in tumour incidence at other sites, and there is no convincing toxicity and evidence that ingested asbestos is carcinogenic in animals (IPCS, 1986). overall Epidemiological studies, mainly on occupational groups, have established that all evaluation types of asbestos fibres are associated with diffuse pulmonary fibrosis (asbestosis), bronchial carcinoma (lung cancer), and primary malignant tumours of the pleura and peritoneum (mesothelioma). That asbestos causes cancers at other sites is less well established. Cigarette smoking increases the asbestosis mortality and the risk of lung cancer in persons exposed to asbestos but not the risk of mesothelioma (IPCS, 1986).

## **3** Human exposure/Risk evaluation

3.1	Food	The extent of asbestos contamination of solid foodstuffs has not been well studied.
	1000	Asbestos fibres have been detected in beverages. Up to 12 x 10 <sup>6</sup> fibres/litre have
		been found in soft drinks (IPCS, 1986).
3.2	Air	At remote rural locations, fibre levels (> $5\mu$ m) are generally < 1 fibre/litre (< $0.001$
		fibre/ml) and in urban air they range from < 1 to 10 fibres/litre (0.001 to 0.01
		fibres/ml) or occasionally higher. Airborne levels in residential areas in the vicinity
		of industrial sources have been found to be within the range of those in urban areas
		or occasionally slightly higher. Non-occupational indoor levels are generally within
		the range found in ambient air. The major fibre type observed in the general
		environment is chrysotile (IPCS, 1986; 1998).
3.3	Water	Available data on effects of exposure to chrysotile asbestos (specifically) in general
		environment are restricted to those in populations exposed to relatively high
		concentrations of chrysotile asbestos in drinking-water, particularly from serpentine
		deposits or asbestos-cement pipe. These include ecological studies of populations in
		Connecticut, Florida, California, Utah and Quebec, and a case-control study in Puget
		Sound, Washington, USA (IPCS, 1998). On the basis of these studies, it was
		concluded that there was little convincing evidence of an association between
		asbestos in public water supplies and cancer induction. More recent identified
		studies do not contribute additionally to our understanding of health risks associated
		with exposure to chrysotile in drinking water (IPCS, 1998).
3.4	Occupational	The current main activities resulting in potential chrysotile exposure are: (a) mining
	exposure	and milling; (b) processing into products (friction materials, cement pipes and sheet
		gaskets and seals, paper and textiles' (c) construction, repair and demolition; (d)
		transportation and disposal. The asbestos-cement industry is by far the largest user of
		chrysotile fibres, accounting for about 85% for all use.
		Fibres are released during processing, installation and disposal of asbestos-
		containing products, as well as through normal wear of products in some instances.
		Manipulation of friable products may be an important source of chrysotile emission.
		manparation of matter products may be an important source of employing emission.
		The conclusions and recommendations of the IPCS 1998 evaluation of chrysotile are
		that:
		a) Exposure to chrysotile asbestos poses increased risks for asbestosis, lung
		cancer and mesothelioma in a dose-dependent manner. No threshold has
		been identified for carcinogenic risks.
		b) Where safer substitute materials for chrysotile are available, they should be
		considered for use.
		c) Some asbestos-containing products pose particular concern and chrysotile
		use in these circumstances is not recommended. These uses include friable
		products with high exposure potential. Construction materials are of
		particular concern for several reasons. The construction industry workforce
		is large and measures to control asbestos are difficult to institute. In-place
		building materials may also pose risk to those carrying out alterations,
		maintenance and demolition. [Minerals] [materials] in place have the
		potential to deteriorate and create exposures.
		d) Control measures, including engineering controls and work practices,
		should be used in circumstances where occupational exposure to chrysotile
		can occur. Data from industries where control technologies have been

applied demonstrate the feasibility of controlling exposure to levels generally below 0.5 fibres/ml. Personal protective equipment can further reduce individual exposure where engineering controls and work practices prove insufficient.

Asbestos exposure and cigarette smoking have been shown to interact to e) increase greatly the risk of lung cancer. Those who have been exposed to asbestos can substantially reduce their lung cancer risk by avoiding smoking.

The European Community notification noted that exposure of workers and other users of asbestos containing products is in general technically extremely difficult to control in practice, and may greatly exceed current limit values on an intermittent basis. It was recognized that a controlled and safe occupational use of asbestos could not be established for several working situations like e.g. building sites, repairs, or waste removal. For instance, working under conditions of 0.25 fibres/ml (at the level of the exposure limit value) was still associated with a 35 yr working-life chrysotileassociated cancer risk of 0.77% (0.63% of lung cancers and 0.14% of mesothelioma chrysotile-induced, respectively) when relating to the studies of Doll and Peto (1985). As asbestos was widely used and no safe concentration threshold could be established it was decided to severely restrict the use of asbestos.

The Chile notification noted that in general the highest exposures to asbestos are amongst the working population whether during manufacture of materials containing asbestos or during installation or demolition. In Chile this means in particular those workers who have been exposed to fibres from the manufacture of construction materials. In the case of brake linings or parts that contain asbestos, not only the workers who handle asbestos during manufacture are exposed to high risk, so are brake repair workshop mechanics who blow off the dust produced by wear. Health controls over this activity are very difficult to implement because of its very nature. In many cases, the workshops involved are small ones that do not have the occupational health means to control the risks.

Members of the families of asbestos workers handling contaminated work clothes, and, in some cases, members of the general population may be exposed to elevated occupational concentrations of building materials for domestic application (e.g. asbestos-cement products and floor tiles), and elevated airborne levels have been measured during the manipulation of these materials (e.g. home construction and renovation by the home owner) (IPCS, 1986).

> The Chile notification notes that asbestos fibres are not easily released from asbestos in a cement matrix, in sheeting used in construction. However, people who cut or trim such sheeting using high-speed tools (circular saws or sanders) are exposed to risk from the asbestos-fibre dust given off.

#### Fibres are released during processing, installation and disposal of asbestos-3.6 **Public exposure** containing materials.

In studies reviewed, increases in lung cancer were not observed in four limited ecological epidemiological studies of populations in the vicinity of natural or anthropogenic sources of chrysotile (including the chrysotile mines and mills in Ouebec) (IPCS, 1986.).

In general, as exposures experienced by the public will normally be considerably lower and less frequent than those experienced in the industrial environment, the expected lung cancer incidence in the public due to exposure to chrysotile will be lower than those estimated for workers.

The Internal Programme on Chemical Safety (IPCS) in assessing the risk to the public from asbestos exposure concluded that 'the risks of mesothelioma and lung cancer cannot be quantified and are probably undetectably low' and that 'the risk of asbestosis is virtually zero' (IPCS, 1986).

See also information in "occupational" and "para-occupational" sections above.

3.5

Para-

exposure

#### 4 Environmental fate and effects

Serpentine outcroppings occur world-wide. Mineral components, including chrysotile, are eroded through crustal processes and are transported to become a component of the water cycle, sediment population and soil profile. Chrysotile presence and concentrations have been measured in water, air and other units of the crust.

Chrysotile and its associated serpentine minerals chemically degrade at the surface. This produces profound changes in soil pH and introduces a variety of trace metals into the environment. This has in turn produced measurable effects on plant growth, soil biota (including microbes and insects), fish and invertebrates. Some data indicate that grazing animals (sheep and cattle) undergo changes in blood chemistry following ingestion of grasses grown on serpentine outcrops.

#### 5 Environmental Exposure/Risk Evaluation

Environmental effects are not relevant to the risk evaluation used to support the regulatory decisions.

## Annex 2 – Details on final regulatory actions reported – Chrysotile

Co	Country Name: Chile		
1	Effective date(s) of entry into force of actions	Supreme Decree No. 656 entered into force 180 days after its publication in the Official Journal, on 12 July 2001.	
	Reference to the regulatory document	Supreme Decree No. 656 of 12 September 2000, Official Journal, 13 January 2001	
2	Succinct details of the final regulatory action(s)	<ul> <li>Production, importation, distribution, sale and use of crocidolite and any material or product containing it are prohibited.</li> <li>Production, importation, distribution, sale and use of construction materials containing any type of asbestos are prohibited.</li> <li>Production, importation, distribution, sale and use of chrysotile, actinolite, amosite, anthophyllite, tremolite and any other type of asbestos, or mixture thereof, for any item, component or product that does not constitute a construction material are prohibited, with certain specific exceptions.</li> </ul>	
3	Reasons for action	Human Health To reduce exposure to asbestos amongst the working population during manufacture of material containing asbestos or during installation or demolition.	
4	Basis for inclusion into Annex III	-	
4.1	Risk evaluation	The foreign literature and analysis of domestic cases of asbestosis and mesothelioma indicate that those at greatest risk are workers who handle asbestos fibres for various uses. In Chile, this means in particular those workers who have been exposed to fibres from the manufacture of construction materials. No epidemiological precedents are known that show that there is a risk to the population from asbestos which is already included within a cement matrix in sheeting used in construction, given that the asbestos fibres are not easily released from the matrix. Nor is there any significant known risk from consuming water piped through asbestos cement piping. Nevertheless, people who cut or trim such sheeting using high-speed tools (circular saws or sanders) are exposed to risk from asbestos, not only the workers who handle asbestos during manufacture are exposed to high risk, so are brake repair workshop mechanics who blow off the dust produced by wear. It should be noted that health controls over this activity are very difficult to implement because of its very nature. In many cases, the workshops involved are small ones that do not have the occupational health means to control the risks.	
4.2	Criteria used Relevance to other	Unacceptable risk to workers. All types of asbestos are hazardous to health to varying degrees depending on the form of exposure (it has been shown that the risk is from inhalation), the class of asbestos (blue asbestos is the most toxic), the size of the fibres, fibre concentration and interaction with other factors (tobacco smoking potentiates the effects). Generally speaking, the highest exposures are amongst the working population whether during manufacture of the materials containing asbestos or during installation or demolition. The regulatory action prohibits imports of asbestos in general, whatever the country	
	States and Region	of origin. Therefore no country may export asbestos to Chile except in specific cases, which exclude material and inputs for construction material and must be expressively authorized by Health Authority.	
5	Alternatives	It has been proved that it is feasible to replace asbestos with other fibres in manufacturing fibre-cement materials and still obtain products of similar quality. In fact, the company producing the greatest quantity of panels and sheeting for dwellings in Chile has replaced asbestos with other fibres such as cellulose. In case of brake parts, asbestos-containing and asbestos-free brake pads and linings are in use until the existing in use asbestos-containing brake pads and linings at the time of publication of the prohibition should be replaced.	

6 Waste

## management7 Other

Chrysotile is listed in the Chilean Regulations on Basic Sanitary and Environmental Conditions in Workplaces (Supreme Decree No. 594), with the classification: A.1 Proved Human Carcinogen.

In accordance with the Chilean Regulations on Basic Sanitary and Environmental Conditions in Workplaces (Supreme Decree No. 594), chrysotile fibres exposure limit value for workers is 1.6 fibres/cc determined by means of a contrast microscope with magnifying potency of 400–450, in a sample from a membrane filter, counting fibres greater than 5  $\mu$ m length and a ratio length to diameter equal to or greater than 3:1.

## **Country Name: European Community**

1	Effective date(s) of entry into force of actions	Regulatory action was first taken in 1983, in relation to crocidolite. Subsequently, such action has progressively been extended to all forms of asbestos. The latest regulatory action entered in force on 26.8.1999 (OJ L 207 of 6.8 1999, p. 18). Member States of the E.C. were obliged to implement the necessary national legislation at the latest by 1 <sup>st</sup> January 2005.
	Reference to the regulatory document	Directive 1999/77/ E.C. of 26.7.1999 (Official Journal of the European Communities (OJ) L207 of 6.8.99, p.18) adapting to technical progress for the sixth time Annex 1 to Directive 76/769/EEC of 27.7.1976 (OJ L 262 of 27.9.1976, p.24). Other relevant Regulatory Actions: Directives 83/478/EEC of 19.91983 (OJ L 263 of 24.9.1983, p.33), 85/610/EEC of 20.12.1985 (OJ L 375 of 31.12.1985, p.1), 91/659/EEC of 3.12.1991 (OJ L 363 of 31.12.91, p.36)
2	Succinct details of the final	The placing on the market and use of chrysotile fibres and products containing these fibres added intentionally are prohibited.
	regulatory action(s)	The placing on the market and use of chrysotile may be allowed by Member States for diaphragms for existing electrolysis installations until they reach the end of their service life, or until suitable asbestos-free substitutes become available, whichever is the sooner. The derogation will be reviewed before 1 January 2008.
		The use of products containing asbestos fibres that were already installed and/or in service before the implementation date of Directive 1999/77/ E.C. by the Member State concerned could continue to be authorised until they are disposed of, or reach the end of their service life. However, Member States could, for reasons of protection of health, prohibit within their territory the use of such products before they are disposed of or reach the end of their service life.
3	<b>Reasons for action</b>	Prevent health effects (asbestosis, lung cancer, mesothelioma) for workers and general public.
4	Basis for inclusion	general public.
4.1	into Annex III Risk evaluation	A comparison of asbestos with possible substitutes by the Scientific Committee on
		Toxicity, Ecotoxicity and the Environment (CSTEE) concluded that all forms of asbestos are carcinogenic to humans and are likely to present a greater risk than substitutes (CSTEE, 1998).
4.2	Criteria used	Standard E.C. criteria used for evaluation of exposure.
	Relevance to other States and Region	Health problems similar to the ones experienced in the E.C. may occur in states where the substance is used in industrial plants and/or as building material, especially in developing countries, where the use of asbestos is still growing. A ban protects health of workers and of the general public.
5	Alternatives	The risk assessment under taken by the CSTEE on chrysotile asbestos and candidate substitutes concludes that, both for the induction of lung and pleural cancer and lung fibrosis and for other effects, it is unlikely that the alternatives cellulose fibres, PVA fibres or P-aramid fibres pose an equal or greater risk than chrysotile asbestos. With regard to carcinogenesis and induction of lung fibrosis the risk is regarded to be lower (CSTEE, 1998).
6	Waste	In accordance with Council Directive 87/217/EEC (OJ L 85, 28.3.1987, p.40), as
	management	amended by Council Directive 91/692/EEC (OJ L 377, 31.12.1991, p.48) on the demolition of buildings, structures and installations containing asbestos and the removal of asbestos or materials containing asbestos therefrom or materials containing asbestos involving the release of asbestos fibres or dust must not cause significant environmental pollution. Construction materials have been classified as hazardous waste and will thus, as from 1 January 2002, have to be disposed of in line with the obligations laid down in
		Council Directive 91/689/EEC (OJ L 377, 31.12.1991, p.20). In addition, the Commission is considering measures to promote the practice of selective demolition in order to segregate the hazardous waste present in construction materials and ensure their safe disposal.
7	Other	In accordance with Council Directive 83/477/EEC (OJ L 263, 24.9.1983, p.25), as amended by Council Directive 91/382/EEC (OJ L 206, 29.7.1991, p.16) the European Community exposure limit values for workers are currently 0.6 fibres/ml for

chrysotile. Exposure limit values for workers: Proposal still under consideration before the Council and the European Parliament: in 2001 the European Commission proposed (OJ C 304 E 30/10/2001, p.175) that these limits be replaced by a reduced, single limit value of 0.1 fibres/ml for all forms of asbestos

#### Annex 3 – Addresses of designated national authorities

CHILE		
Head, Department of Environmental Programmes	Phone	+56 2 6641244/6649086
Ministry of Health	Fax	+56 2 639 7110
Health Subsecretariat	Telex	
Environmental Health Division	e-mail	jmonreal@netline.cl
Estado No. 360, Oficina No. 801		
Santiago		
Chile		
Mr Julio Monreal Urrutia		

EUROPEAN COMMUNITY		
СР	Phone	+32 2 2994860
DG Environment	Fax	+ 32 2 2956117
European Commission	Telex	
Rue de la Loi 200	e-mail	Klaus.berend@cec.eu.int
B-1049 Brussels		
Belgium		
Klaus Berend		
C Industrial chemicals	I	
<b>CP</b> Pesticides, industrial chemicals		
<b>P</b> Pesticides		

#### Annex 4 – References - Chrysotile

#### **Regulatory action**

Chile

Supreme Decree No. 656 of 12 September 2000, Official Journal, 13 January 2001

#### European Community

Directive 1999/77/ E.C. of 26.7.1999 (Official Journal of the European Communities (OJ) L207 of 6.8.99, p.18) adapting to technical progress for the sixth time Annex 1 to Directive 76/769/EEC of 27.7.1976 (OJ L 262 of 27.9.1976, p.24). Other relevant Regulatory Actions: Directives 83/478/EEC of 19.91983 (OJ L 263 of 24.9.1983, p.33), 85/610/EEC of 20.12.1985 (OJ L 375 of 31.12.1985, p.1), 91/659/EEC of 3.12.1991 (OJ L 363 of 31.12.91, p.36)

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